



DATE: June 10, 2009

TO: Honorable Mayor and City Council Members

FROM: Police Department

SUBJECT: **RESOLUTION ACCEPTING \$400,000 IN GRANT FUNDS FROM THE GOVERNOR'S OFFICE OF EMERGENCY SERVICES FOR A GANG PREVENTION AND INTERVENTION PROGRAM**

SYNOPSIS

Staff and the Police and Fire Commission recommend that the City Council adopt a resolution accepting grant funds in the amount of \$400,000 from the Governor's Office of Emergency Services awarded to the City of Oceanside for a Gang Prevention and Intervention Program; approving the grant budget; approving appropriation of the funds to the Police Department; and authorizing the City Manager, or designee, to execute grant documents.

BACKGROUND

In November 2008, the Oceanside Police Department submitted a grant proposal to the Governor's Office of Emergency Services that requested funding for overtime for police officers for intervention and enforcement operations targeting truant students from Oceanside Unified School District middle and high schools. The grant application also requested funding for counseling services and a mentoring program. The grant would fund these projects for two years. In April 2009, OPD was notified that the grant proposal was accepted for funding.

The Oceanside Police Department (OPD), as lead agency, will partner with the Oceanside Unified School District (OUSD), to identify at-risk and in-risk juveniles and provide them and their families with the resources to avoid or cease gang involvement. North County Lifeline (NCLL) and the Youth Services Network (YSN) will provide counseling and mentoring services. The Oceanside Community Safety Partnership (OCSP), a collaborative group organized at the request of the Oceanside City Council to address community safety concerns related to at-risk youth and gangs in Oceanside, will serve as the coordinating and advisory committee for this program, and will host the mandatory grant meetings.

ANALYSIS

The Oceanside Truancy Project will seek to reduce youth involvement in gangs by reducing truancy at Oceanside middle and high schools, particularly those serving our most gang-impacted neighborhoods. Truancy has been clearly identified as one of the early warning signs that youth are potentially headed for delinquent activities, social isolation or educational failure. The project will fund overtime for a sworn officer to contact high-risk truants and their families in their homes to educate the families on school attendance laws and identify issues that contribute to poor attendance. The project will fund additional truancy sweeps, which will be conducted early in each school year for the greatest impact on school attendance.

Additionally, the project will fund four curfew sweeps and four probation sweeps during each of the two years of the grant period. Curfew sweeps have the potential of reducing victimization of juveniles and confrontations between gangs. Probation sweeps demonstrate a zero-tolerance stance and enforce sanctions imposed by the court as a result of gang-related crime. The additional curfew and probation sweeps will double the number of existing sweeps.

The Oceanside Truancy Project will also increase the case management capability of North County Lifeline (NCLL) to work with the youth and family members identified through increased truancy-prevention programs. Funding will pay for staffing for three different types of services: the Truancy Intervention Program (TIP); Gang Early Intervention/Intervention Services (TOP or Targeted Outreach Program); and Parenting Difficult Teens groups. The goal is to provide services to 50 at-risk youth and their parents in each grant year.

The Oceanside Truancy Project will provide support to the Youth Opportunities Network Mentoring Program for weekend sessions that are designed to help teenagers develop the tools needed to create a solid foundation for their lives. The sessions would be tailored to best suit the needs of Oceanside's at-risk youth.

OPD will hire a part-time, non-sworn program coordinator to provide support functions to the grant supervisor and to facilitate communication between the multiple partners. The Oceanside Community Safety Partnership will serve as the coordinating and advisory committee for this project.

FISCAL IMPACT

The total two-year budget is broken down as follows:

Oceanside Police Department

- Overtime for home visits and truancy, curfew and probation sweeps – \$168,661
- Non-sworn, part-time Program Coordinator (salary and benefits) – \$32,791
- Fingerprinting costs for PASS interns – \$1,360

North County Lifeline – Counseling Services

- Personnel – \$131,621
- Operating Costs (direct services to clients, facilities, insurance, etc.) – \$54,441

Youth Services Network – Mentoring Program

- Coordinator’s Training fees – \$9,000

City of Oceanside Housing Division

- Neighborhood Outreach Programs – \$2,159

The attached budget includes the breakdown of the 100 percent in-kind match that is shared by all project partners.

The Governor’s Office of Emergency Services will reimburse the City of Oceanside on a quarterly basis for costs incurred during the previous three months. As lead agency, OPD will be responsible for reimbursing project partners for their costs, as well as collecting data for the quarterly claim forms and progress reports, and maintaining grant documents.

The grant funds will be deposited in the OPD CalGRIP revenue account 272 364477.4456 and appropriated to 272 364477 as detailed in Attachment A.

COMMISSION OR COMMITTEE REPORT

The Police and Fire Commission reviewed this matter at its regular monthly meeting on May 21, 2009, and recommended City Council approval of staff recommendations.

CITY ATTORNEY’S ANALYSIS

The referenced documents have been reviewed by the City Attorney and approved as to form.

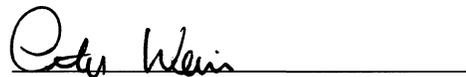
RECOMMENDATION

Staff and the Police and Fire Commission recommend that the City Council adopt a resolution accepting grant funds in the amount of \$400,000 from the Governor's Office of Emergency Services awarded to the City of Oceanside for a Gang Prevention and Intervention Program; approving the grant budget; approving appropriation of the funds to the Police Department; and authorizing the City Manager, or designee, to execute grant documents.

PREPARED BY:

SUBMITTED BY:


Linda T. Wood
Program Specialist
Police Administration


Peter A. Weiss
City Manager

REVIEWED BY

Michelle Skaggs-Lawrence, Deputy City Manager
Frank McCoy, Police Chief
Teri Ferro, Financial Services Director


MSM
T.F.

EXHIBITS/ATTACHMENTS

- Attachment A – Grant Budget
- Attachment B – Resolution
- Attachment C – Award Letter
- Attachment D – Grant Documents

1 RESOLUTION NO.

2
3 A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF
4 OCEANSIDE AUTHORIZING THE ACCEPTANCE OF \$400,000
5 IN GRANT FUNDS FROM THE GOVERNOR'S OFFICE OF
6 EMERGENCY SERVICES FOR A GANG PREVENTION AND
7 INTERVENTION PROGRAM

8 WHEREAS, the State of California Governor's Office of Emergency Services funds
9 programs to implement gang prevention, intervention, education, skills development, family
10 and community services and suppression activities, via the California Gang Reduction,
11 Intervention and Prevention (CalGRIP) Initiative;

12 WHEREAS, the City of Oceanside desires to accept \$400,000 of grant funds for the
13 Oceanside Truancy Project to fund intervention and enforcement operations, and to provide
14 counseling and mentoring programs for at risk students and their families;

15 NOW, THEREFORE, the City Council of the City of Oceanside does resolve as follows:

16 SECTION 1. To accept the \$400,000 in grant funds from the State of California
17 Governor's Office of Emergency Services awarded to the City of Oceanside, authorize transfer
18 of these funds to the Oceanside Police Department, and approve the associated expenditure plan
19 for these funds.

20 SECTION 2. To authorize City Manager Peter Weiss, Police Chief Frank McCoy
21 and/or their designees to sign and execute all documents required by the State of California.

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PASSED AND ADOPTED by the City Council of the City of Oceanside, California,
this _____ day of _____, 2009 by the following vote:

AYES:
NAYS:
ABSENT:
ABSTAIN:

MAYOR OF THE CITY OF OCEANSIDE

ATTEST:

APPROVED AS TO FORM:

City Clerk

City Attorney *SNCA*

Cal-GRIP - Oceanside Truancy Project

State of California - Governor's Office of Emergency Services
EXPENDITURE PLAN

PROJECT	#	DESCRIPTION	OPD BUDGET	MATCH	GRANT BUDGET	TOTAL	Fund	Business Unit	Object Code
	1	Personnel Costs			\$361,452		272	364477	
	1a	P/T Program Coordinator	\$31,768					364477	5103
	1b	Fringe Benefits for Program Coordinator (1a)	\$1,023					364477	5108
	1c	Overtime for Home Visits	\$89,280					364477	5102
	1d	Benefits for Overtime (1c)	\$1,294					364477	5108
	1e	Overtime for Truancy, Curfew, and Probation Sweeps	\$76,970					364477	5102
	1f	Benefits for Overtime (1e)	\$1,117					364477	5108
	1g	School Resource Officers Program		\$160,000					
	2	Community Services Organizations			\$306,575		272	364477	
	2a	North County Lifeline (Counseling Services)	\$186,062	\$67,353				364477	5252
	2b	Youth Opportunities Network (Mentoring Program)	\$9,000	\$44,160				364477	5252
	3	PASS Interns			\$1,360				
	3a	Fingerprinting Costs	\$1,360				272	364477	5229
	4	City of Oceanside Housing Division			\$130,613				
	4a	Neighborhood Outreach Programs (2)	\$2,126				272	364477	5229
	4b	Facilities for Mentoring Program		\$1,831					
	4c	Community Resource Center Assistants		\$126,656					
Total Budget			\$400,000	\$400,000	\$800,000				



California Emergency Management Agency
LAW ENFORCEMENT AND VICTIM SERVICES DIVISION
3650 SCHRIEVER AVENUE
MATHER, CALIFORNIA 95655
(916) 327-5664
FAX: (916) 323-1756

Frank McCoy

RECEIVED

APR 9 - 2009

CITY MANAGER OFFICE

March 30, 2009

Mr. Peter A. Weiss
City of Oceanside - Oceanside Police Department
City of Oceanside, 300 N. Coast Hwy.
Oceanside, CA 92054

Dear Mr. Weiss:

Congratulations, your project has been selected to receive funding by the Gang Reduction, Intervention and Prevention (CalGRIP) Program of the California Emergency Management Agency (CalEMA). Provided that there are no successful appeals, and pending the finalization of your grant award agreement, you will be awarded \$400,000.

Your project has not been selected to receive technical assistance for implementation of the evidence based supplemental foundation strategy due to the limited available funding as stated in the Request for Proposal (RFP).

As indicated in the Request for Proposal, you are required to submit additional information before the Grant Award Agreement can be finalized. You will be contacted by a (CalEMA) Criminal Justice Specialist to assist you in this process.

We look forward to the successful implementation of this project. If you have any questions concerning this process, please contact Daniel Silva at (916) 324-9226 or via email at daniel.silva@oes.ca.gov.

Sincerely,

Handwritten signature of Kirby Everhart in black ink.

KIRBY EVERHART *for*
Chief, Crimes and Gangs Branch
Law Enforcement and Victim Services Division

SIGNATURE AUTHORIZATION

Grant Award #: _____

Grant Recipient: _____

Implementing Agency: _____

***The Project Director and Financial Officer are *REQUIRED* to sign this form.**

***Project Director:** _____

***Financial Officer:** _____

Signature: _____

Signature: _____

Date: _____

Date: _____

The following persons are authorized to sign for the
Project Director

The following persons are authorized to sign for the
Financial Officer

Signature

Signature

Name

Name

CERTIFICATION OF ASSURANCE OF COMPLIANCE

I, _____ hereby certify that
(official authorized to sign grant award; same person as Section 12 on Grant Award Face Sheet)

RECIPIENT: _____

IMPLEMENTING AGENCY: _____

PROJECT TITLE: _____

is responsible for reviewing the *Grant Recipient Handbook* and adhering to all of the Grant Award Agreement requirements (state and/or federal) as directed by CalEMA including, but not limited to, the following areas:

I. Equal Employment Opportunity – (Recipient Handbook Section 2151)

It is the public policy of the State of California to promote equal employment opportunity by prohibiting discrimination or harassment in employment because of race, religious creed, color, national origin, ancestry, disability (mental and physical) including HIV and AIDS, medical condition (cancer and genetic characteristics), marital status, sex, sexual orientation, denial of family medical care leave, denial of pregnancy disability leave, or age (over 40). **CalEMA-funded projects certify that they will comply with all state and federal requirements regarding equal employment opportunity, nondiscrimination and civil rights.**

Please provide the following information:

Equal Employment Opportunity Officer: _____

Title: _____

Address: _____

Phone: _____

Email: _____

II. Drug-Free Workplace Act of 1990 – (Recipient Handbook, Section 2152)

The State of California requires that every person or organization awarded a grant or contract shall certify it will provide a drug-free workplace.

III. California Environmental Quality Act (CEQA) – (Recipient Handbook, Section 2153)

The California Environmental Quality Act (CEQA) (*Public Resources Code, Section 21000 et seq.*) requires all CalEMA funded projects to certify compliance with CEQA. Projects receiving funding must coordinate with their city or county planning agency to ensure that the project is compliance with CEQA requirements.

CERTIFICATION OF ASSURANCE OF COMPLIANCE

The applicant must complete a Certification of Assurance of Compliance CalEMA 2-104 (formally OES 656), which includes details regarding Equal Employment Opportunity Program (EEO), Drug Free Workplace Compliance, California Environmental Quality Act, Lobbying, Debarment and Suspension requirements, and Proof of Authority from City Council/Governing Board. The applicant is required to submit the necessary assurances and documentation before finalization of the Grant Award Agreement. In signing the Grant Award Face Sheet, the applicant formally notifies CalEMA that the applicant will comply with all pertinent requirements.

Resolutions are no longer required as submission documents. CalEMA has incorporated the resolution into the Certification of Assurance of Compliance, Section VI, entitled, "Proof of Authority from City Council/Governing Board." The Applicant is required to obtain written authorization (original signature) from the City Council/Governing board that the official executing the agreement is, in fact, authorized to do so, and will maintain said written authorization on file and readily available upon demand. This requirement does not apply to state agencies.

IV. Lobbying – (Recipient Handbook Section 2154)

CalEMA grant funds, grant property, or grant funded positions shall not be used for any lobbying activities, including, but not limited to, being paid by or on behalf of the undersigned, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the making of any federal grant, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any federal grant or cooperative agreement.

V. Debarment and Suspension – (Recipient Handbook Section 2155)

(This applies to federally funded grants only.)

CalEMA-funded projects must certify that it and its principals are not presently debarred, suspended, proposed for debarment, declared ineligible, sentenced to a denial of federal benefits by a state or federal court, or voluntarily excluded from covered transactions by any federal department of agency.

VI. Proof of Authority from City Council/Governing Board

The above-named organization (applicant) accepts responsibility for and will comply with the requirement to obtain written authorization from the city council/governing board in support of this program. The applicant agrees to provide all matching funds required for said project (including any amendment thereof) under the Program and the funding terms and conditions of CalEMA, and that any cash match will be appropriated as required. It is agreed that any liability arising out of the performance of this Grant Award Agreement, including civil court actions for damages, shall be the responsibility of the grant recipient and the authorizing agency. The State of California and CalEMA disclaim responsibility of any such liability. Furthermore, it is also agreed that grant funds received from CalEMA shall not be used to supplant expenditures controlled by the city council/governing board.

The applicant is required to obtain written authorization from the city council/governing board that the official executing this agreement is, in fact, authorized to do so. The applicant is also required to maintain said written authorization on file and readily available upon demand.

All appropriate documentation must be maintained on file by the project and available for CalEMA or public scrutiny upon request. Failure to comply with these requirements may result in suspension of payments under the grant or termination of the grant or both and the Recipient may be ineligible for award of any future grants if the CalEMA determines that any of the following has occurred: (1) the Recipient has made false certification, or (2) violates the certification by failing to carry out the requirements as noted above.

CERTIFICATION

I, the official named below, am the same individual authorized to sign the Grant Award Agreement [Section 12 on Grant Award Face Sheet], and hereby swear that I am duly authorized legally to bind the contractor or grant recipient to the above described certification. I am fully aware that this certification, executed on the date and in the county below, is made under penalty of perjury under the laws of the State of California.

Authorized Official's Signature: _____

Authorized Official's Typed Name: _____

Authorized Official's Title: _____

Date Executed: _____

Federal Employer ID #: _____ Federal DUNS # _____

Current Central Contractor Registration Yes No

Executed in the City/County of: _____

AUTHORIZED BY: *(not applicable to State agencies)*

- City Financial Officer
- City Manager
- Governing Board Chair

- County Financial Officer
- County Manager

Signature: _____

Typed Name: _____

Title: _____

SIGNATURE AUTHORIZATION INSTRUCTIONS

The Project Director and Financial Officer are **REQUIRED** to sign this form and submit it with the Grant Award Forms package. The Applicant may request signature authority in addition to the designated Project Director and/or Financial Officer. Space is provided for the addition of up to five (5) additional authorizations for the Project Director or Financial Officer.

No single individual may be authorized to sign for both the Project Director and the Financial Officer. **The Project Director and/or Financial Officer authorize the person(s) identified on the form to sign on their behalf on all subgrant-related matters.**

PROJECT SUMMARY**1. GRANT AWARD NO.****3. GRANT PERIOD**2. **PROJECT TITLE** Oceanside GRIP1/1/09 to 12/31/10**4. APPLICANT****5. GRANT AMOUNT**Name: City of Oceanside Phone: (760) 435-3066

(this is the same amount as 10G of the Grant Award Face Sheet)

Address: 300 N. Coast Hwy. Fax #: (760) 435-3078

\$ 800,000.00

City: Oceanside Zip: 92054**6. IMPLEMENTING AGENCY**Name: Oceanside Police Department Phone: 760)435-4490 Fax #: (760) 435-4938Address: 3855 Mission Ave City: Oceanside Zip: 92058**7. PROGRAM DESCRIPTION**

The Oceanside Gang Reduction, Intervention and Prevention Program (Oceanside GRIP) is an application for funding under the CalGRIP Gang Reduction and Intervention Program for Cities and the program which aims to reduce truancy and reduce the risk of gang involvement for Oceanside youth meets the grant goals. Oceanside is a City under 200,000 in population so also qualifies for that area of the grant RFP also.

8. PROBLEM STATEMENT

Please see description in the grant application. The purpose of this grant is to reduce gang involvement and truancy in Oceanside through a combination of prevention, intervention and suppression activities.

9. OBJECTIVES

Decrease truancy rates in Oceanside schools serving the Eastside, Mesa Margarita and Crown Heights neighborhoods of Oceanside by 20% thereby reducing the risk of gang involvement and juvenile crime in these high risk neighborhoods.

10. ACTIVITIES

Increase Oceanside Police Department truancy sweeps from 5 to 10 annually. Contact 30 juveniles per sweep. Hold sweeps early in the school year for greater impact on school attendance.

Increase law enforcement involvement in the truancy reduction program by adding a uniformed officer for 6 hours daily, 5 days per week during the school year to contact high risk truants and their parents.

Increase curfew sweeps from 4 to 8 annually.

Increase juvenile probation sweeps from 4 to 8 annually targeting high risk probationers.

Oceanside GRIP will also increase case management capability of North County Lifeline (NCLL) to work with the youth and family members identified through increased truancy prevention programs.

The project will also provide support for three two-day mentoring sessions for youth per school year for two years.

11. EVALUATION (if applicable)

Project staff from Oceanside Police Department will be responsible for evaluating the grant and will work closely with Oceanside Unified School District in evaluating outcomes. A part time Professional Assistant will be hired under the grant to assist with project coordination and reporting.

12. NUMBER OF CLIENTS

(if applicable)

13. PROJECT BUDGET

(these are the same amounts as on Budget Pages)

	Personal Services	Operating Expenses	Equipment	TOTAL
	\$200,202	\$199,798		\$400,000
				\$0
	\$286,656	\$113,344		\$400,000
				\$0
				\$0
				\$0
Totals:	\$486,858	\$313,142	\$0	\$800,000

PROJECT SUMMARY INSTRUCTIONS

All of the necessary project information must be placed on the form in the space allowed. **Additional pages may not be added.** This is a summary of the project narrative.

1. **GRANT NUMBER:** Enter the Grant Number if known.
2. **PROJECT TITLE:** Enter the complete title. The title **MUST** describe the focus of the project. Acronyms are not acceptable. Do not exceed 60 characters, including space and punctuation.
3. **GRANT PERIOD:** Enter the beginning and ending dates of funding as specified in the grant application.
4. **APPLICANT:** Enter the name and complete address of the organization that is applying for the grant.
5. **GRANT AMOUNT:** Enter the amount of grant funds requested. This must be the same amount used on the budget pages and block 10G on the Grant Award Face Sheet.
6. **IMPLEMENTING AGENCY:** Enter the agency or organization designated on the Grant Award Face Sheet as the programmatic recipient of the grant funds who will accomplish the planned objectives and program goals.
7. **PROGRAM DESCRIPTION:** Provide a description of the specific area of service OES is authorized to fund based upon state or federal legislation.
8. **PROBLEM STATEMENT:** Describe the problem the project will address. Support the problem with data such as number of offenses, description of the target area, and local needs.
9. **OBJECTIVES:** Include the quantifiable measurements which define a course of action in order to accomplish the program goals.
10. **ACTIVITIES:** Describe activities you will perform to accomplish each objective (quantify where possible).
11. **EVALUATION:** Describe how project performance will be measured, if applicable. Note who will conduct the evaluation (e.g., project staff, government personnel, or outside consultants).
12. **NUMBER OF CLIENTS TO BE SERVED:** Enter the number of clients, if applicable.
13. **PROJECT BUDGET:** Amounts in each category must be the same as the Budget Pages amounts. The total must be the same as the total in box 10G on the Grant Award Face Sheet.