



DATE: June 8, 2009

TO: Chairperson and Members of the Planning Commission

FROM: Development Services Department/Planning Division

SUBJECT: **CONSIDERATION OF APPROVAL OF A GENERAL PLAN
CONSISTENCY DETERMINATION FOR FISCAL YEAR 2009-10
CAPITAL IMPROVEMENT PROJECTS**

RECOMMENDATION

Staff recommends that the Planning Commission approve the proposed Capital Improvement Program for FY 2009-10 for the City of Oceanside as consistent with the General Plan and adopt Planning Commission Resolution No. 2009-P32 as attached.

BACKGROUND

In meeting the needs of a community, municipalities establish a program of construction of public works projects. This program is referred to as a "Capital Improvement Program" (CIP). The CIP is distinct from a city's operating budget, which provides direct services in contrast to infrastructure improvements. The City of Oceanside's CIP budget is divided into these major programs:

- Regional Thoroughfares
- Local Streets
- Bicycle Routes
- Drainage
- Parks
- Water Supply and Distribution
- Sewers and Waste Treatment
- Municipal Buildings
- Harbor Improvements

Capital projects funded through the City's Community Development Block Grant Program (CDGB), the Redevelopment Bond Program, and underground utility conversion projects are adopted separately from the CIP program and are not included in this report.

In assuring continued compliance with the General Plan, the City desires its own infrastructure spending be consistent with its guidelines. For this reason, staff requests that the Planning Commission consider the proposed list of CIP projects for FY 2009-10 and issue a finding that the program is consistent with the General Plan.

ANALYSIS

KEY PLANNING ISSUE

1. Is the FY 2009-10 Capital Improvement Program consistent with the City's General Plan?

GENERAL ISSUES

All projects within the Coastal Zone will be submitted for a Coastal Development Permit, whether through the Planning Commission, the City Council in their capacity as the Harbor Board of Directors, or the State Coastal Commission, depending upon which agency has jurisdiction.

All projects will be reviewed prior to construction by the Planning Division for the appropriate findings required by the California Environmental Quality Act (CEQA).

The construction of all projects will be in compliance with all applicable City ordinances. This includes requirements for shielded outdoor lighting, the Noise Ordinance, the Grading Ordinance, and construction Best Management Practices, and the Standard Urban Storm Water Mitigation Plan.

REGIONAL THOROUGHFARES – RECENT PROJECTS

Last year's CIP budget also included funding for an update of the Circulation Element of the City's General Plan. The work and community outreach for this study are underway.

Other Circulation Element projects addressed by the CIP budget include the new Pacific Street Bridge over the San Luis Rey River, which now provides a permanent access to the Oceanside Harbor.

REGIONAL THOROUGHFARES – NEW PROJECTS

Last year's CIP Budget included initial design and partial right-of-way acquisition funding for the widening of Mission Avenue west of Valley Heights Drive. This year's

CIP expands funding by \$400,000 for that project beginning in FY2011. Additionally, developer in-lieu funds from a previously-proposed project will allow the City to continue the widening up to and including Valley Heights Drive.

This year's CIP Budget includes additional funding for these on-going design study and environmental phase projects: Melrose Drive Extension, College Boulevard widening at the San Luis Rey River Bridge, and College Widening (preliminary options investigation) between Vista Way and Old Grove Road.

New thoroughfare projects for this year's CIP budget include adding a left-turn lane to northbound College Boulevard at Vista Way (median modification), sidewalk parkways improvements along the City-owned frontage of El Corazon (along Mesa Drive and El Camino Real), and adding one new through lane in each direction on SR-76 at Rancho del Oro (removing a "merge-lane" restriction).

The Transportation Commission reviewed and approved the new thoroughfare projects, (as well as street improvements, traffic signals, and bikeway projects) on February 17.

LOCAL STREETS

The CIP budget includes funds necessary for the on-going upkeep and maintenance of the City's street system. The local streets portion of the CIP budget provides for enhancements that meet existing policy goals, improve safety, or bring the City's street system closer the design standards in the Circulation Plan. Examples of these enhancements include ADA access ramps, gateway landscaping, sidewalks, repairing slopes, traffic signals, roadway storm drains, and median improvements.

A new project in this area is \$450,000 in initial funding for a Traffic Management Center. The Traffic Management Center will enable adaptive traffic signal, which can respond in real time to changing traffic loads and patterns.

BICYCLE ROUTES

The CIP budget includes funds for a previously approved bicycle project: the Coastal Rail Trail from Oceanside Boulevard to Wisconsin Street along the west side of the railroad right-of-way. This is a regional project to eventually provide a continuous bicycle and pedestrian route along the railroad corridor from Oceanside to San Diego. The CIP budget also includes funding to extend the San Luis Rey River Bike Path further east North Santa Fe Road and Guajome Regional Park.

DRAINAGE

Example of major drainage projects completed in recently years are the underground storm drain across Mance Buchanan Park and the large box culvert underneath Douglas Drive at El Camino Real. Both are examples of drainage facilities identified in the City's Master Plan of Drainage.

Funding is continued this year for trash collection traps in street curb inlets.

The CIP budget includes funds to update the City's Master Plan of Drainage, and to study acquisition of property adjacent to streams as habitat mitigation.

Funding remains in the CIP budget for completion of the Loma Alta Creek Detention Basins at El Camino Real and at Rancho del Oro.

The cost of controlling pollution through constrictor Best Management Practices (BMP) is built into the cost of the City's individual public works projects. Maintenance of permanent BMP's is included in City's operations budget.

PARKS

On May 14, the Parks and Recreation Commission reviewed the parks CIP projects, including the Municipal Golf Course improvement program, for conformance with the City of Oceanside Parks Master Plan. Last year's CIP budget included funding for completion of the El Corazon Senior Center. Other projects completed in 2008 include Mance Buchanon Park, improvements at Buddy Todd Park, and new lighting at other existing parks. No new park projects are funded in this year's budget.

WATER AND SEWER PROJECTS

On May 20, 2008, the Utilities Commission will review the water and sewer infrastructure projects for conformance with the Utilities Master Plan and consider their approval. No new projects are included in this year's budget.

MUNICIPAL BUILDINGS AND COMMUNITY FACILITIES

This program constructs City facilities for delivery of services such as police, fire protection, library, fleet maintenance, and general municipal services such as street median landscaping. Fire Station #7 is the major new facility completed this year, and the City is planning the next phase of the facilities expansion for fire protection services. Another municipal building project that is currently underway is remodeling the old police headquarter at 1617 Mission Avenue. It will be brought up to code for use by the Veterans Association of North County under a lease agreement with some space also available for use as City office. No new buildings and facilities projects are included in this year's budget.

HARBOR IMPROVEMENTS

Last year's CIP budget included funding for a multi-use building for Harbor maintenance operations and community use in accordance with Harbor Master Plan. This project may be put out to bid for construction in late FY 2009-10 if grant funding can be obtained. No new Harbor projects are proposed.

The Harbor and Beaches Advisory Committee reviewed the Harbor projects on May 22, 2008.

ENVIRONMENTAL REVIEW

Environmental reviews will be conducted on individual CIP projects; and therefore, no environmental determination is required at this time for purposes of general plan compliance.

SUMMARY

The Land Use Element of the General Plan has objectives and policies relating to the management and delivery of services and facilities for capital improvements. These policies have been used in formulating the findings of General Plan consistency for the FY 2009-10 Capital Improvement Program.

As such, staff recommends that the Planning Commission approve the consistency determination with the General Plan. The Planning Commission action should be:

- Move to approve the proposed Capital Improvement Program for FY 2009-2010 for the City of Oceanside as consistent with the General Plan and adopt Planning Commission Resolution No. 2009-P32 as attached.

PREPARED BY:



Gary Kellison
Senior Civil Engineer

SUBMITTED BY:



Jerry Hittleman
City Planner

REVIEWED BY:



Scott Smith, City Engineer

JH/GK/fil

Attachments:

1. Planning Commission Resolution No. 2009-P32
2. FY 2009-10 CIP Budget

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PLANNING COMMISSION
RESOLUTION NO. 2009-P32

A RESOLUTION OF THE PLANNING COMMISSION OF THE
CITY OF OCEANSIDE, CALIFORNIA APPROVING A
GENERAL PLAN CONSISTENCY DETERMINATION ON
CERTAIN PROJECTS BY THE CITY OF OCEANSIDE

APPLICATION NO.: CIP FY 2009-2010

APPLICANT: City of Oceanside

LOCATION: Various

THE PLANNING COMMISSION OF THE CITY OF OCEANSIDE, CALIFORNIA DOES
RESOLVE AS FOLLOWS:

WHEREAS, the City of Oceanside has established a program of construction of public works projects hereinafter referred to as the Capital Improvement Program; and

WHEREAS, elements of the Capital Improvement Program include the transportation system, the storm drainage system, parks, the water supply and distribution system, the sewage and waste treatment system, and improvements to the Oceanside Harbor; and

WHEREAS, that each program has been, or will be, approved by the committees or commissions assigned to provide advice within their respective area of responsibility; and

WHEREAS, the Transportation Commission reviewed and approved the thoroughfare, streets, traffic signal, and bicycle trail projects on February 17; the Parks and Recreation Commission reviewed the park and golf course projects on April 10, 2008; the Harbor and Beaches Advisory Committee reviewed the Oceanside Harbor projects on May 22, 2008; the budget committee of the Utilities Commission reviewed the water supply and sewer projects on May 7, 2008; the Drainage committee of the Utilities Commission reviewed the storm drain projects on April 8, 2008; and the full Utilities Commission approved the overall utilities program on May 20, 2008; and

WHEREAS, the program of construction of public works projects was reviewed for its consistency in carrying out the objectives and policies of the general plan; and

WHEREAS, the Planning Commission, after giving the required notice, did on the 8th day of June, 2009 conduct a duly advertised public hearing as prescribed by law to consider said application.

1 WHEREAS, pursuant to the California Environmental Quality Act of 1970, and State
2 Guidelines thereto; environmental determinations shall be made for individual Capital
3 Improvement Projects; and

4 WHEREAS, studies and investigations made by this Commission and in its behalf reveal
5 the following facts:

6 FINDINGS:

- 7 1. The Capital Improvement Program utilizes development impact fees and other funding
8 sources to accomplish the expansion and replacement infrastructure needs for new
9 development and replacement of Citywide facilities.
- 10 2. The Capital Improvement Program for FY 2009-2010 is established to provide a consistent
11 level of quality and affordable public services and facilities to effectively manage the
12 service needs of the community and is therefore consistent with the City's General Plan.

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1 3. The Capital Improvement Program for FY 2009-2010 is consistent with the City of
2 Oceanside General Plan.

3 PASSED AND ADOPTED Resolution No. 2009-P32 on June 8, 2009 by the following
4 vote, to wit:

5 AYES:

6 NAYS:

7 ABSENT:

8 ABSTAIN:

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10 _____
11 Clauia Troisi, Chairperson
12 Oceanside Planning Commission

13 ATTEST:

14 _____
15 Jerry Hittleman, Secretary

16 I, JERRY HITTLEMAN, Secretary of the Oceanside Planning Commission, hereby certify that
17 this is a true and correct copy of Resolution No. 2009-P32.

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19 Dated: June 8, 2009
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