

STAFF REPORT*CITY OF OCEANSIDE*

DATE: March 9, 2022

TO: Honorable Mayor and City Councilmembers

FROM: City Clerk

SUBJECT: **FIFTH PUBLIC HEARING TO VOTE ON FINAL MAP OF REDRAWN CITY COUNCIL DISTRICT BOUNDARIES AFTER RECEIVING FINAL PUBLIC FEEDBACK; AND TO INTRODUCE AN ORDINANCE TO ADOPT BOUNDARIES FOR ALL OF THE COUNCIL DISTRICTS OF THE CITY**

SYNOPSIS

Staff recommends that the City Council receive public feedback regarding the boundaries of redrawn City Council Districts; and introduce an ordinance to adopt the final version of the redistricted City Council District Map.

BACKGROUND

In 2017, the City transitioned from an at-large election system to a by-district based election system. At that time, the City used the available 2010 census data to create districts that were equal in population as is required by the Federal Voting Rights Act. As new census data is collected every ten years, cities with district-election systems use that data to review, and if needed, redraw district boundaries to reflect how local populations have changed.

On June 16, 2021, the City Council approved a Professional Services Agreement with Q2 Data and Research LLC to assist in the process of updating council district boundaries based on the 2020 census data. The City previously used Q2's services for the initial drawing of the district boundaries in 2017. Beginning January of 2022, Q2 will facilitate four public hearings that are required under the Fair Maps Act ("the Act"). Q2 will also facilitate four additional community outreach workshops to take public input on communities of interest and composition of the districts. The dates and location of those meetings can be found in Attachment 1. California Elections Code Section 21622 requires that the City adopt a final district map no later than April 17, 2022. The City is on schedule to make that deadline.

On January 12, 2022, the City Council held its first public hearing regarding redistricting. A report was presented by Q2 Data and Research LLC ("Q2") on the redistricting process and permissible criteria to be considered to redraw City Council election district boundaries.

On January 19, 2022, the City Clerk's office in coordination with Q2 conducted a community outreach meeting at the Civic Center Library Community Rooms to accept public input on communities of interest and composition of the districts. 12 citizens attended in-person and 23 attended via Zoom.

On January 22, 2022, the City Clerk's office in coordination with Q2 conducted a community outreach meeting at the El Corazon Senior Center to accept public input on communities of interest and composition of the districts. 8 citizens attended in-person and 9 attended via Zoom.

On January 26, 2022, the City Council held its second public hearing regarding redistricting. A report was presented by Q2 on population changes of current districts and visualizations of redistricted maps, and the public provided testimony on communities of interest and preferences for the composition of new district boundaries.

On February 2, 2022, the City Clerk's office in coordination with Q2 conducted a community outreach meeting at Lincoln Middle School to accept public input on communities of interest and composition of the districts. 12 citizens attended in-person and 12 attended via Zoom.

On February 5, 2022, the City Clerk's office in coordination with Q2 conducted a community outreach meeting at Melba Bishop Recreation Center to accept public input on communities of interest and composition of the districts. 9 citizens attended in-person and 1 attended via Zoom.

On February 9, 2022, the City Council held its third public hearing regarding redistricting. A report was presented by Q2 along with visualizations of possible draft maps. Public testimony was taken and the Council gave direction on the three draft maps. The three draft maps were posted on the City's webpage on February 14, 2022 and the public was encouraged to provide feedback.

On February 23, 2022, the City Council held its fourth public hearing regarding redistricting. Q2 presented the three draft maps along with a report on the demographics of each draft map. Public testimony on the three draft maps was taken. The Council provided direction to staff on a final map (Attachment 2) to be brought back at this public hearing, and to introduce an ordinance to implement the revised Council District Boundaries based on that final map (Attachment 3).

ANALYSIS

Assembly Bill 849, Fair Maps Act ("the Act"), requires cities with district-elections to update their district boundaries as new decennial census data becomes available.

Under the Act, the Council shall draw and adopt boundaries using the following criteria in the listed order of priority for chartered cities (Elections Code 21621):

1. Comply with the federal requirements of equal population and the Voting Rights Act.
2. Geographically contiguous.
3. Respect for (or minimize the division of) local neighborhoods and communities of interest).
4. Easily identifiable boundaries.
5. Be geographically compact (do not bypass one group of people to get to a more distant group of people), to the extent practicable.
6. Shall not favor or discriminate against a political party.

The purpose of this public hearing is to hear testimony from the public on the final map; and to introduce an ordinance to implement the revised Council District Boundaries based on the final map (Attachments 2 and 3).

PUBLIC OUTREACH

At the time of this public hearing, the City will have conducted four community outreach meetings and four public hearings. The schedule for these public meetings was as follows:

1. Wednesday, January 12, 2022 at 6:00 p.m. – Council Chambers
2. Wednesday, January 19, 2022 at 6:00 p.m. – Civic Center Library Community Rooms
3. Saturday, January 22, 2022 at 11:00 a.m. – El Corazon Senior Center
4. Wednesday, January 26, 2022 at 6:00 p.m. – Council Chambers
5. Wednesday, February 2, 2022 at 6:00 p.m. – Lincoln Middle School
6. Saturday, February 5, 2022 at 11:00 a.m. – Melba Bishop Recreation Center
7. Wednesday, February 9, 2022 at 6:00 p.m. – Council Chambers
8. Wednesday, February 23, 2022 at 6:00 p.m. – Council Chambers

Additional information about the redistricting process can be found on the City Clerk's webpage at: https://www.ci.oceanside.ca.us/gov/clerk/elections/redistricting_2022.asp

FISCAL IMPACT

There is no fiscal impact.

INSURANCE REQUIREMENTS

Does not apply.

COMMISSION OR COMMITTEE REPORT

Does not apply.

CITY ATTORNEY'S ANALYSIS

The proposed ordinance has been drafted by the City Attorney and is approved as to form.

RECOMMENDATION


Staff recommends that the City Council receive public feedback regarding the boundaries of redrawn City Council Districts; and introduce an ordinance to adopt the final version of the redistricted City Council District Map.

PREPARED BY:



Zeb Navarro
City Clerk

SUBMITTED BY:



Deanna Lorson
City Manager

REVIEWED BY:

Thomas Schmiderer, Assistant City Clerk

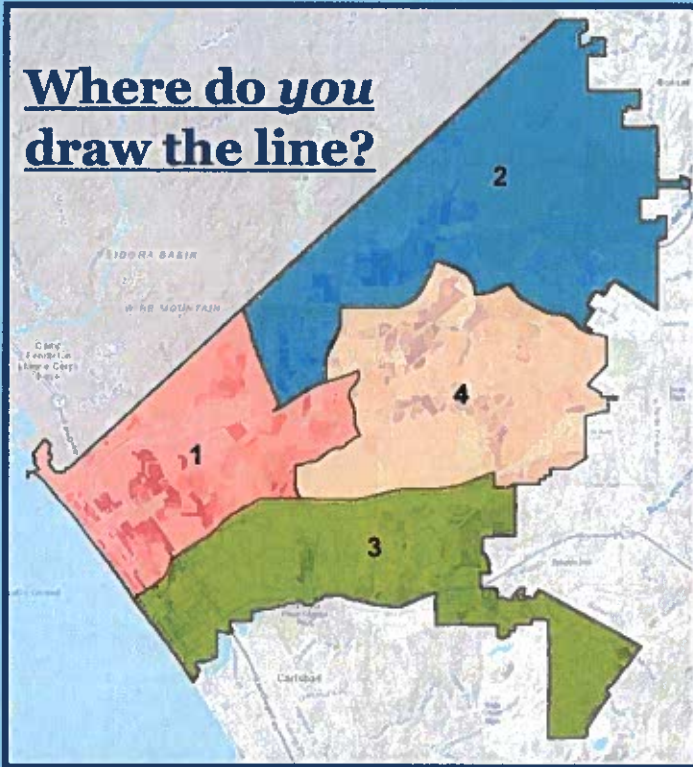


ATTACHMENTS:

- 1. Redistricting mailer
- 2. Final map
- 3. Ordinance

Oceanside Redistricting 2022

Where do *you* draw the line?



What is redistricting?

Redistricting is the process of adjusting district lines to reflect local population changes, so that each district continues to contain nearly the same number of people as the other districts.

When does redistricting happen?

Redistricting is required to occur after census data is released every 10 years.

How can I get involved?

See the schedule below for opportunities to provide input on where you think district lines should be drawn and what communities or groups are important to keep together. Feel free to contact us outside of the public meetings as well!

Date /Time	Meeting	Location
Wednesday, January 12, 2022 at 6pm	Public Hearing 1: Overview and training on the process and criteria	City Council Chambers
Wednesday, January 19, 2022 at 6pm	Community Outreach Meeting 1: Receive public Community of Interest testimony in workshop-style, non-council meeting	Civic Center Library Community Rooms (District 1)
Saturday, January 22, 2022 at 11am	Community Outreach Meeting 2: Receive public Community of Interest testimony in workshop-style, non-council meeting	El Corazon Senior Center (District 4)
Wednesday, January 26, 2022 at 6pm	Public Hearing 2: Receive Community of Interest testimony, then get directions for visualizations, present an "over/under" map	City Council Chambers
Wednesday, February 2, 2022 at 6pm	Community Outreach Meeting 3: Receive public Community of Interest testimony in workshop-style, non-council meeting	Lincoln Middle School (District 3)
Saturday, February 5, 2022 at 11am	Community Outreach Meeting 4: Receive public Community of Interest testimony in workshop-style, non-council meeting	Melba Bishop Recreation Center (District 2)
Wednesday, February 9, 2022 at 6pm	Public Hearing 3: Show visualizations, begin drawing draft map live based on public input and Council direction	City Council Chambers
Wednesday, February 23, 2022 at 6pm	Public Hearing 4: Receive feedback on the draft map(s), make changes live and in-person, finalize map	City Council Chambers
Wednesday, March 9, 2022 at 6pm	Public Hearing 5: Receive any additional feedback, vote on Final Map	City Council Chambers

Website: https://www.ci.oceanside.ca.us/gov/clerk/elections/redistricting_2022.asp

Email: Redistricting@oceansideca.org

Phone: (760)-435-3001

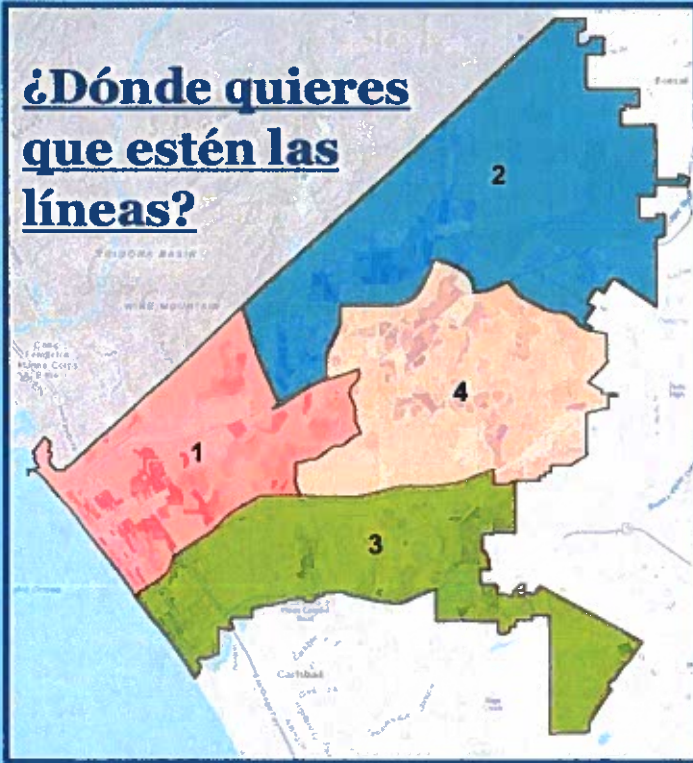
Address: City Clerk's Office, 300 N. Coast Hwy, Oceanside, CA 92054

Scan for more information



Redistribución de Distritos 2022

¿Dónde quieres que estén las líneas?



¿Qué es la redistribución de distritos?

La redistribución de distritos es el proceso de ajustar las líneas distritales para reflejar los cambios de la población local, de modo que cada distrito continúe teniendo casi la misma cantidad de personas que los demás distritos.

¿Cuándo ocurre la redistribución de distritos?

Se requiere que la redistribución de los distritos ocurra después de que se publiquen los datos del censo cada 10 años.

¿Cómo puedo involucrarme?

Consulte la cronograma para conocer las oportunidades de brindar información sobre dónde cree que se deben trazar las líneas del distrito y qué comunidades o grupos es importante mantener juntos. ¡No dude en contactarnos también fuera de las reuniones públicas!

Date /Time	Meeting	Location
Miércoles, 12 de enero, 2022 a las 6pm	Audiencia pública 1: Descripción general y formación sobre el proceso y los criterios	City Council Chambers
Miércoles, 19 de enero, 2022 a las 6pm	Reunión de alcance comunitario 1: Recibir testimonio público sobre las Comunidades de Interés en una reunión al estilo de un taller	Civic Center Library Community Rooms (Distrito 1)
Sábado, 22 de enero, 2022 a las 11am	Reunión de alcance comunitario 2: Recibir testimonio público sobre las Comunidades de Interés en una reunión al estilo de un taller	El Corazon Senior Center (Distrito 4)
Miércoles, 26 de enero, 2022 a las 6pm	Audiencia pública 2: Recibir testimonio público sobre las Comunidades de Interés, obtener indicaciones para las visualizaciones, presentar un mapa “por encima/por debajo.”	City Council Chambers
Miércoles, 2 de febrero, 2022 a las 6pm	Reunión de alcance comunitario 3: Recibir testimonio público sobre las Comunidades de Interés en una reunión al estilo de un taller	Lincoln Middle School (Distrito 3)
Sábado, 5 de febrero, 2022 a las 11am	Reunión de alcance comunitario 4: Recibir testimonio público sobre las Comunidades de Interés en una reunión al estilo de un taller	Melba Bishop Recreation Center (Distrito 2)
Miércoles, 9 de febrero, 2022 a las 6pm	Audiencia pública 3: Mostrar visualizaciones, comenzar a dibujar el borrador del mapa en vivo según la opinión del público y la dirección del ayuntamiento	City Council Chambers
Miércoles, 23 de febrero, 2022 a las 6pm	Audiencia pública 4: Recibir comentarios sobre los mapas en borrador, realizar cambios en vivo y en persona, finalizar el mapa	City Council Chambers
Miércoles, 9 de marzo, 2022 a las 6pm	Audiencia pública 5: Recibir cualquier comentario adicional, votar sobre el Mapa Final	City Council Chambers

Sitio web: https://www.ci.oceanside.ca.us/gov/clerk/elections/redistricting_2022.asp

Email: Redistricting@oceansideca.org

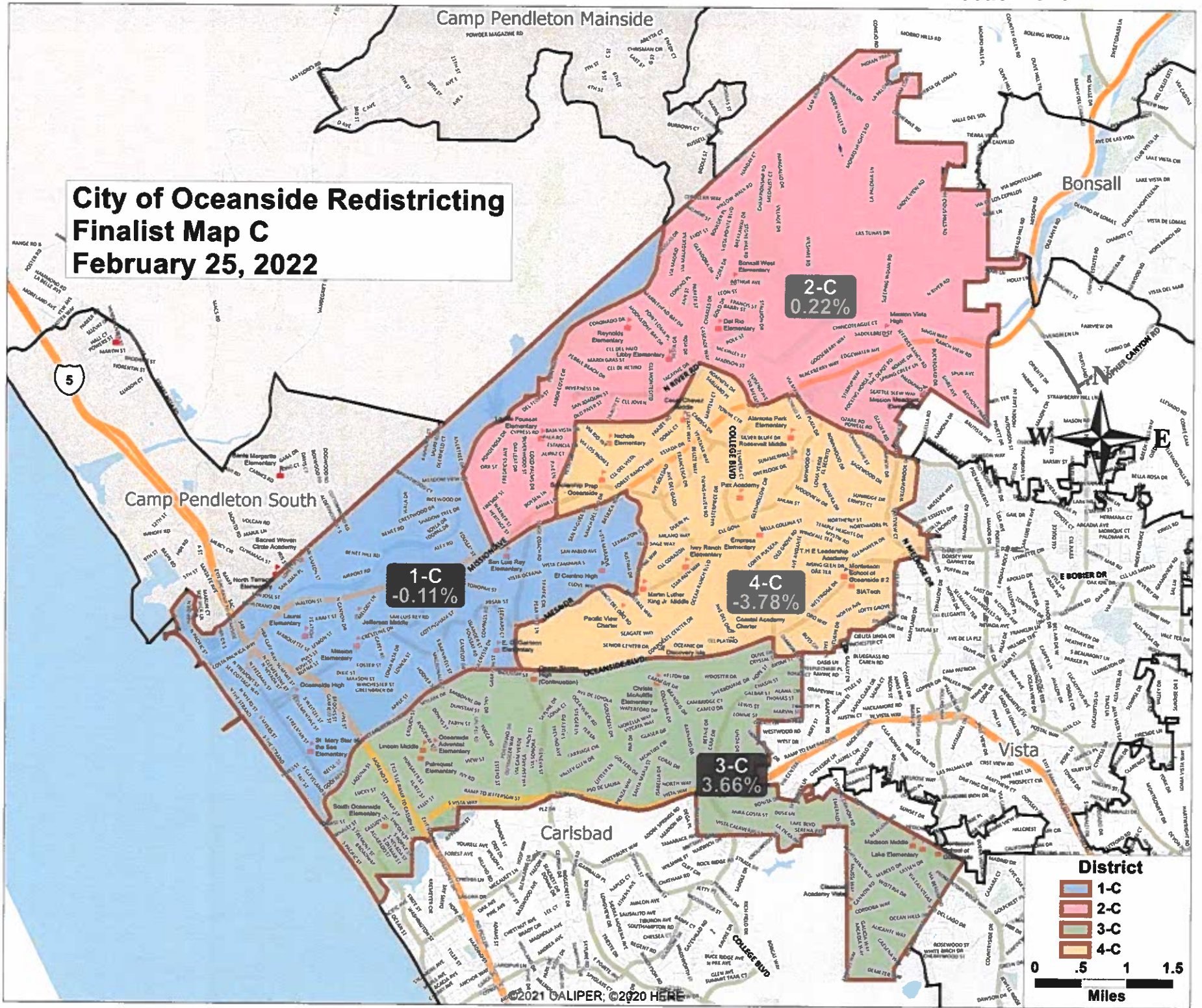
Teléfono: (760)-435-3001

Dirección: City Clerk's Office, 300 N. Coast Hwy, Oceanside, CA 92054

Escanee para obtener más información



City of Oceanside Redistricting Finalist Map C February 25, 2022



ORDINANCE NO.**AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF OCEANSIDE, CALIFORNIA AMENDING CHAPTER 2, ARTICLE XV OF THE OCEANSIDE CITY CODE TO AMEND THE CITY COUNCIL DISTRICT BOUNDARIES IN ACCORDANCE WITH THE CALIFORNIA FAIR MAPS ACT**

WHEREAS, California Government Code section 34886 permits cities to change to a by-district method of election through adoption of an ordinance in which each councilmember is elected by the voters in the district where the candidate resides; and

WHEREAS, on May 3, 2017, the City Council adopted a resolution stating its intention to transition from an at-large method of election for City Council offices to by-district elections; and

WHEREAS, prior to the transition from at large to district elections, the City Council approved an extensive public outreach effort, including five community outreach meetings throughout the City and four public hearings; and

WHEREAS, the City Council's resolution of intent included the following criteria for the demographer to follow in drawing the maps:

- i. Each district should contain nearly the same number of people;
- ii. Boundaries shall be drawn in a manner that complies with the United States Constitution and the FVRA;
- iii. Council districts shall consist of contiguous territory in as compact form as practicable;
- iv. Districts shall follow visible features and boundaries when possible;
- v. Council districts shall respect communities of interest as much as practicable. Communities of interest generally refers to a contiguous population which shares common social and economic interests that should be included within a single district for purposes of fair and effective representation;
- vi. The demographer will disregard the location of incumbents and candidates as well as the interests of political parties.

WHEREAS, throughout the transition to by-district City Council elections, the City maintained a website to provide residents with all applicable information on this districting process and allowed residents to provide comments and concerns; and

WHEREAS, on June 5, 2017, the City posted on its website three proposed maps developed by its demographer during the community outreach meetings along with demographic information on each map and a proposed election calendar; and

1 WHEREAS, on June 21, 2017, the City Council conducted a duly noticed public hearing to
2 receive comments on the draft maps and unanimously directed staff to bring forward the Community of
3 Interest map for consideration on July 25, 2017; and

4 WHEREAS, on July 25, 2017, the City Council introduced an ordinance to add Article XV to the
5 Oceanside City Code to formally transition from at large City Council districts to by-district elections,
6 including the approval of council districts as depicted on the official district map attached as Exhibit 1 to
7 Oceanside City Code Section 2.89(a); and

8 WHEREAS, Ordinance number 17-OR0447-1 was adopted on August 1, 2017; and

9 WHEREAS, California Assembly Bill 849, the Fair Maps Act ("the Act"), requires cities
10 with district-elections to update their district boundaries as new decennial census data becomes
11 available. In accordance with Elections Code 21621, the City Council shall draw and adopt
12 boundaries that: (1) comply with the federal requirements of equal population and the Voting
13 Rights Act; (2) are geographically contiguous; (3) respect or minimize the division of local
14 neighborhoods; (4) include easily identifiable boundaries; (5) are geographically compact to the
15 extent practicable; and (6) shall not favor or discriminate against a political party; and

16 WHEREAS, the Fair Maps Act requires that (1) at least one public hearing must occur
17 before the City draws draft maps; (2) at least two public hearings must occur after the drawing
18 of maps; (3) the fourth public hearing may happen either before or after the drawing of a draft
19 maps; and (4) city staff or consultants may hold one public workshop instead of one of the public
20 hearings; and

21 WHEREAS, the City has conducted extensive outreach to solicit opinion from members
22 of the public, including community outreach meetings on January 19, 2022, January 22, 2022,
23 February 2, 2022, and February 5, 2022; and

24 WHEREAS, the City Council has conducted five duly noticed public hearings at 6 p.m.
25 on the following dates: (1) January 12, 2022 (overview and training on the process and criteria
26 for redistricting); (2) January 26, 2022 (receipt of public testimony on communities of interest,
27 presentation of "over/under" statistics, and review of potential visualizations); (3) February 9,
28 2022 (visualizations and creation of draft maps live); (4) February 23, 2022 (receipt of feedback
on the draft map(s), implementation of changes live and finalization of the proposed map); and

1 (5) March 9, 2022 (introduction of an ordinance to approve the final district boundaries map);
2 and

3 WHEREAS, the public hearings and meetings were accessible to people with disabilities
4 and the City made live translation services for non-English speakers in excess of the requirements
5 of the Fair Maps Act; and

6 WHEREAS, the City has complied with all requirements set forth in Elections Code
7 section 21628.

8 NOW THEREFORE, THE CITY COUNCIL OF THE CITY OF OCEANSIDE DOES
9 ORDAIN AS FOLLOWS:

10 SECTION 1: The City Council finds that all the facts, findings, and conclusions
11 set forth above in this Ordinance are true and correct.

12 SECTION 2: The City Council hereby adopts the City Council boundaries as
13 depicted in the official district map attached as Exhibit 1 and incorporated by reference and this
14 Exhibit 1 supersedes and replaces the district map adopted by the City Council on August 1,
15 2017.

16 SECTION 3: Pursuant to Elections Code section 21628(g), the City Clerk shall
17 establish, and maintain for at least 10 years after the adoption of new council district
18 boundaries, an internet web page dedicated to redistricting to include all of the information
19 mandated by Elections Code section 21628 (g) (1) through (7).

20
21 SECTION 4. The City Clerk of the City of Oceanside is hereby directed to publish
22 this Ordinance, or the title hereof as a summary, pursuant to state statute, once within fifteen
23 (15) days after its passage in a newspaper of general circulation published in the City of
24 Oceanside.

25
26 SECTION 5. If any section, sentence, clause or phrase of this Ordinance is for any
27 reason held to be invalid or unconstitutional by a decision of any court of competent
28 jurisdiction, such decision shall not affect the validity of the remaining portions of this
Ordinance. The City Council hereby declares that it would have passed this Ordinance and

1 adopted this Ordinance and each section, sentence, clause or phrase thereof, irrespective of the
2 fact that any one or more sections, subsections, sentences, clauses or phrases be declared invalid
3 or unconstitutional.

4 SECTION 6. This ordinance shall be effective 30 days after its adoption.

5 INTRODUCED at a regular meeting of the City Council of the City of Oceanside,
6 California, held on the 9th day of March, 2022, and, thereafter,

7 PASSED AND ADOPTED at a regular meeting of the City Council of the City of
8 Oceanside, California, held on the ____ day of _____, by the following vote:

9 AYES:

10 NAYS:

11 ABSENT:

12 ABSTAIN:

13 MAYOR OF THE CITY OF OCEANSIDE

14
15 ATTEST:

APPROVED AS TO FORM:

16
17 _____
18 CITY CLERK

19 
20 _____
CITY ATTORNEY

21 AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF OCEANSIDE, CALIFORNIA, AMENDING CHAPTER
22 2, ARTICLE XV OF THE OCEANSIDE CITY CODE AMENDING CITY COUNCIL DISTRICT BOUNDARIES IN
23 ACCORDANCE WITH THE CALIFORNIA FAIR MAPS ACT.

**City of Oceanside Redistricting
Finalist Map C
February 25, 2022**

